


Agenda Item 7

 Lincolnshire COUNTY COUNCIL <i>Working for a better future</i>		THE HEALTH SCRUTINY COMMITTEE FOR LINCOLNSHIRE	
Boston Borough Council	East Lindsey District Council	City of Lincoln Council	Lincolnshire County Council
North Kesteven District Council	South Holland District Council	South Kesteven District Council	West Lindsey District Council

**Open Report on behalf of Andrew Crookham
Executive Director - Resources**

Report to	Health Scrutiny Committee for Lincolnshire
Date:	15 June 2022
Subject:	Reconfiguration of Four NHS Services in Lincolnshire: Orthopaedics; Urgent and Emergency Care; Acute Medicine; and Stroke Services

Summary

On 24 May 2022, the Board of Lincolnshire Clinical Commissioning Group (CCG) unanimously approved changes to the following four NHS services in Lincolnshire:

- Orthopaedics
- Urgent and Emergency Care (Grantham and District Hospital)
- Acute Medicine (Grantham and District Hospital)
- Stroke Services

The CCG Board's decision followed its consideration of detailed documentation, which included a report on the consultation exercise; an independent report on the consultation outcomes; the clinical and operational considerations and response to the feedback from the public and stakeholders; all of which informed the production and development of the Decision Making Business Case.

The purpose of this item is to consider the CCG Board's decision and its rationale for making the decision. A selection of the documentation considered by the CCG is attached to this report, with all the documentation available on the CCG's website.

Actions Required:

- (1) To note the information submitted to this Committee, as part of this item:
 - (a) The Communications and Consultation Activity Report (Appendix A)
 - (b) The Report to the NHS Lincolnshire CCG Board entitled: The Work Completed to Inform Recommendations on Four of Lincolnshire's NHS Services (Appendix B)
 - (c) The Report to the NHS Lincolnshire CCG Board entitled: Decision Making Business Case on Four of Lincolnshire's NHS Services (Appendix C)
 - (d) The Decision Making Business Case on Four of Lincolnshire's NHS Services (Appendix D)
- (2) To note the decision of the Board of Lincolnshire Clinical Commissioning Group on 27 May 2022 to approve changes to the following four NHS Services in Lincolnshire:
 - (a) Orthopaedics:
 - consolidation of planned orthopaedic surgery at Grantham and District Hospital, to establish a 'centre of excellence' in Lincolnshire; and
 - establishment of a dedicated day-case centre at the County Hospital Louth for planned orthopaedic surgery.
 - (b) Urgent and Emergency Care:
 - Grantham and District Hospital A&E department to become a 24/7 Urgent Treatment Centre (UTC).
 - (c) Acute Medicine:
 - development of integrated community/acute medical beds at Grantham and District Hospital, in place of the current acute medical beds.
 - (d) Stroke Services:
 - consolidation of hyper-acute and acute stroke services on the Lincoln County Hospital site, supported by an enhanced community stroke rehabilitation service.
- (3) To identify any further action.

1. Background

A consultation exercise was undertaken by Lincolnshire Clinical Commissioning Group between 30 September and 23 December 2021 on the proposed reconfiguration of four NHS services in Lincolnshire:

- (1) Orthopaedics: the consolidation of planned orthopaedic surgery at Grantham and District Hospital, to establish a 'centre of excellence' in Lincolnshire; and the establishment of a dedicated day-case centre at the County Hospital Louth for planned orthopaedic surgery.

- (2) Urgent and Emergency Care: Grantham and District Hospital A&E department to become a 24/7 Urgent Treatment Centre.
- (3) Acute Medicine: the development of integrated community/acute medical beds at Grantham and District Hospital, in place of the current acute medical beds.
- (4) Stroke Services: the consolidation of hyper-acute and acute stroke services on the Lincoln County Hospital site, supported by an enhanced community stroke rehabilitation service.

2. Previous Committee Consideration

The Lincolnshire Acute Services Review was given consideration by this Committee (or its working group) on the following dates:

Date	Item	Summary of Outcome
13 Oct 21	Introduction to Consultation and Arrangements for Response	<p>The Committee considered an overview of the consultation documentation and agreed to consider two detailed elements at each of its November and December meetings.</p> <p>The Committee also accepted an offer from the CCG to finalise its response by 31 January 2022, rather than by 23 December 2021 closing date for the public.</p> <p>A working group was also established to consider any detailed aspects and to draft the Committee's response to the consultation.</p>
10 Nov 21	Stroke Services	<p>The key points in the Committee's consideration were:</p> <ul style="list-style-type: none"> • speed of treatment of stroke patients on arrival in hospital, for example, scans and thrombolysis (where appropriate); • impact on stroke services in other acute hospital trusts; • the continuation of transient ischaemic attack clinics; • impacts on patients in the Eastern part of the county; and • a suggestion for a mobile stroke unit.

Date	Item	Summary of Outcome
10 Nov 21	Urgent and Emergency Care	<p>The key points in the Committee's consideration were:</p> <ul style="list-style-type: none"> • recruiting and retaining staff in urgent treatment centres; • overnight medical cover in urgent treatment centres; • services not currently provided at Grantham and District Hospital: <ul style="list-style-type: none"> ➤ gynaecology; ➤ obstetrics; ➤ acute surgery; ➤ acute orthopaedics; ➤ ear, nose and throat; ➤ stroke medicine; and ➤ acute interventionalist cardiology. • a need to reflect the views of the residents of Grantham and the surrounding area; • the role of the County Council in public transport; • the importance of communications with the public on how to access urgent and emergency care; • the term 'Urgent Treatment Centre Plus'; and • the application of the four-hour standard to urgent treatment centres.
15 Dec 21	Orthopaedic Surgery	<p>The key points in the Committee's consideration were:</p> <ul style="list-style-type: none"> • recruitment and retention of staff; • the importance of 'showcasing' orthopaedic services; • overall accessibility of Grantham and District Hospital; • a reduction in the percentage of cancelled operations from the current level of 30%; • the impacts of the proposal on: <ul style="list-style-type: none"> ➤ neighbouring health systems; ➤ the NHS's use of the independent sector; ➤ residents in the east of Lincolnshire; ➤ patient travelling times; • the role of the non-emergency patient transport service; and • the surgeon undertaking the operation to review patients at subsequent outpatient appointments.

Date	Item	Summary of Outcome
15 Dec 21	Medical Beds at Grantham and District Hospital	<p>The key points in the Committee's consideration were:</p> <ul style="list-style-type: none"> recruitment and retention of staff, with the proposal likely to be attractive to consultants and middle grade doctors and supported by the East Midlands Clinical Senate; higher range of services at the proposed urgent treatment centre, compared to other urgent treatment centres; the impact of any future withdrawal of services at the proposed urgent treatment centre; GPs were unlikely to be involved on wards as part of the proposal; and low attendance at a recent consultation event; general links to the proposed urgent treatment centre.
6 Jan 22	Consideration of Details by Working Group	The Committee's working group worked through the detailed proposals and began drafting a response to on behalf of the Committee to the consultation questions.
19 Jan 22	Finalisation of the Committee's Response to Consultation	<p>As part of its final response, the Committee accepted the case for change, but was not completely convinced that the proposals for stroke services; orthopaedics; and urgent and emergency care were right for the people of Lincolnshire. The Committee supported the proposals for acute medical beds at Grantham and District Hospital.</p> <p>The Committee identified the recruitment and retention of staff; travel and transport; and the impact on other health systems as key themes in its response.</p>

3. Consideration of Proposals by the NHS Lincolnshire Clinical Commissioning Group Board

This section of this report advises of the documentation considered by the CCG's Board on 24 May 2022, when a decision was made unanimously to approve the four reconfigurations, summarised in section 1 of this report.

Communications and Consultation Activity Report – May 2022

Attached at Appendix A to this report is the *Communications and Consultation Activity Report (May 2022)*, which provides an overview of the public consultation and communications activities undertaken during the public consultation period. It does not set out the results of the consultation, which are found in a separate report (see below).

The Work Completed to Inform Recommendations on Four of Lincolnshire's NHS Services

The report to the Lincolnshire CCG Board on 24 May 2022, entitled: *The Work Completed to Inform Recommendations on Four of Lincolnshire's NHS Services*, is attached at Appendix B to this report. Appendix B sets out the key findings of the consultation exercise, as well as work undertaken to develop the proposals that were outlined in the Pre-Consultation Business Case, as well as other work since the consultation closed and was analysed in preparation for the finalisation of the Decision Making Business Case.

The full report on the consultation outcomes was compiled by an independent company, Opinion Research Services (ORS). The report of ORS is available on the CCG's website:

<https://lincolnshireccg.nhs.uk/documents/board-meeting-papers/board-meeting-papers-202223/board-meeting-papers-25-may-2022/lccg-public-board-papers-25-may-2022-agenda-item-12a/?layout=default>

Decision Making Business Case

The report to the CCG Board on the Decision Making Business Case is attached at Appendix C, with the Decision Making Business Case (excluding its appendices) attached at Appendix D.

Other Documentation Considered by the Lincolnshire CCG Board

In addition to the documents set out above, the CCG Board also considered the following documents on 24 May 2022.

- Equality Review of Consultation Process (19 pages)
- Themed Detailed Consultation Feedback (6 pages)
- Health Scrutiny Committee Response to Consultation (12 pages)
- Consideration of Public Feedback by Subject Matter Expert Working Groups, comprising:
 - Orthopaedic Consultation Responses (58 pages)
 - Urgent and Emergency Care Responses (53 pages)
 - Acute Medicine Consultation Responses (74 pages)
 - Stroke Consultation Responses (81 pages)
- Quality Impact Assessments (8 pages)
- Equality Impact Assessments:
 - Introduction and Overview (16 pages)
 - Appendix 1 - Legal Considerations (3 pages)
 - Appendix 2 - Orthopaedic Surgery (31 pages)
 - Appendix 3 - Urgent and Emergency Care (32 pages)
 - Appendix 4 – Acute Medical Beds (30 pages)
 - Appendix 5 – Stroke Services (35 pages)
- Travel and Transport Report (22 pages)
- Recommendations of East Midlands Clinical Senate (82 pages)
- Minutes of Joint meeting of the ICS Clinical Directorate and CCG Clinical Policies Sub Group (46 pages)
- Statements of Support from Providers (14 pages)
- CCG Statement on Choice and Bed Closures (57 pages)

All the above documents can be found on the CCG's website:

<https://lincolnshireccg.nhs.uk/documents/board-meeting-papers/board-meeting-papers-202223/board-meeting-papers-25-may-2022/lccg-public-board-papers-25-may-2022-agenda-item-12c/?layout=default>

4. Consultation

The four changes to NHS services in Lincolnshire were subject to public consultation between 30 September and 23 December 2021. The Health Scrutiny Committee considered each of the proposals between October and December 2021, and finalised its own response to the consultation on 19 January 2022.

5. Conclusion

The Committee is invited to note the information presented, including the decision of the CCG Board on 24 May to approve the reconfigurations of the four Lincolnshire NHS services, summarised in section 1 of this report; and to identify any further action.

6. Appendices

These are listed below and attached to this report.

Appendix A	Communications and Consultation Activity Report
Appendix B	The Report to the NHS Lincolnshire CCG Board on 24 May 2022 entitled: <i>The Work Completed to Inform Recommendations on Four of Lincolnshire's NHS Services</i>
Appendix C	The Report to the NHS Lincolnshire CCG Board on 24 May 2022 entitled: <i>Decision Making Business Case on Four of Lincolnshire's NHS Services</i>
Appendix D	The Decision Making Business Case on Four of Lincolnshire's NHS Services

7. Background Papers - No background papers within Section 100D of the Local Government Act 1972 were used in the preparation of this report.

This report was written by Simon Evans, Health Scrutiny Officer, who can be contacted on 01522 553607 or simon.evans@lincolnshire.gov.uk

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